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Attorneys for Plaintiff

## IN THE SUPREME COURT FOR THE STATE OF IDAHO

VERIFIED COMPLAINT FOR WRIT OF MANDAMUS AND ALTERNATE WRIT	
VERIFIED COMPLAINT FOR WRIT OF MANDAMUS AND ALTERNATE WRIT AND REQUEST FOR STAY OF EXECUTION	
Supreme Court No.40021	
JUN - 6 2012  Supreme CourtCourt of Appeals	

COMES NOW Petitioner Richard A. Leavitt and complains of Respondents OLIVIA CRAVEN, in her official capacity as Executive Director of the State of Idaho Commission of Pardons and Parole, and MARK FUNAIOLE, JANIE DRESSEN, NORMAN LANGAREK II, MIKE H. MATTHEWS and BILL YOUNG, (hereafter "The Commission") in their official capacities as Commissioners of the State of Idaho Commission of Pardons and Parole, upon information and belief as follows:

### GENERAL ALLEGATIONS

- Petitioner Richard A. Leavitt is an inmate of the Idaho Department of Corrections 1. under a final conviction and sentence of death.
- On May 17, 2012, the State of Idaho, in an ex parte proceeding, obtained a death 2. warrant for Mr. Leavitt setting an execution date of June 12, 2012. A copy of the warrant is attached hereto as Exhibit A.
- On May 25, 2012, Petitioner sent a letter to Respondents, the Commission of 3. Pardons and Parole, requesting the following in conjunction with his Petition for Commutation:
  - a full hearing in open session on his commutation petition; a.
  - that notice of the time and place of all hearings concerning Mr. Leavitt's b. commutation petition be published in a newspaper of general circulation at least once a week for four weeks prior to the hearing(s); and
  - that the Commission recommend to the Governor that a reprieve of the June 12, c. 2012 execution date be granted so that the Commission could perform its ministerial duties and Mr. Leavitt's rights could be satisfied.

A copy of the letter is attached hereto as Exhibit B.

On June 5, 2012, in an executive session, the Commission denied Mr. Leavitt's 4. commutation petition. We were advised of the decision at approximately 10:00 a.m. on June 6, 2012, via email.

## JURISDICTION AND VENUE

Jurisdiction is proper in the Idaho Supreme Court for a Petition of Writ of Mandamus pursuant to Idaho Code § 7-302.

#### CLAIMS

- The Commission has a duty to hold a full hearing in open session on the denial of Claim 1. Petitioner's commutation petition;
- The Commission has a duty to Petitioner to give proper notice of the time and Claim 2. place of all hearings denying his commutation petition, by publishing in a newspaper of general circulation at least once a week for four weeks notice of that hearing; and
- The Commission has a duty to recommend to the Governor a grant of reprieve of Claim 3. the June 12, 2012 execution date so that it could fulfill its duties as set forth in Claim 1 and 2.
- By ignoring these mandates, the Commission has violated Mr. Leavitt's right to Claim 4. due process as guaranteed by the Fourteenth Amendment to the U.S. Constitution. See, Ohio Adult Parole Auth. v. Woodard, 523 U.S. 272, 288-290 (1998) (O'Connor, J.)

#### PRAYER FOR RELIEF

WHEREFORE Petitioner prays for the following relief:

- 1. That he be granted a full hearing in open session on his commutation petition;
- 2. That notice of the time and place of all hearings concerning Petitioner's commutation petition be published in a newspaper of general circulation at least once a week for four weeks prior to the hearing(s);
- 3. That, in the alternative, this Court set a date for hearing where the Commission can show cause why the Commission has not complied to date;

- 4. That this Court file this Original Writ without requiring the payment of filing fees as Petitioner is indigent; and
  - 5. That this Court stay the June 12, 2012 execution so that these rights can be satisfied. Dated this 6th day of June, 2012.

David Z. Nevin Andrew Parnes

Attorney for Richard A. Leavitt

#### **VERIFICATION OF CONTENTS**

David Nevin being first duly sworn upon oath hereby deposes and says:

- 1. That I am the attorney for the Plaintiff.
- 2. That I have personal knowledge of the above.
- 3. That I have reviewed the contents of the above Complaint and state that they are true to the best of my knowledge.

David Nevin

#### **NOTARY**

STATE OF IDAHO	)	
	)	SS.
County of Ada	)	

Subscribed, sworn to and acknowledged before me by David Z. Nevin, this 6<sup>th</sup> day of 012.

June, 2012.

Notary Public for Idaho

Residing at: (aldwell

Commission Expires:

## **CERTIFICATE OF SERVICE**

I HEREBY CERTIFY that on the 6th day of June, 2012, I served the foregoing document on:

Mark Kubinski Krista Howard Deputy Attorneys General Department of Corrections Statehouse Mail PO Box 83720 Boise ID 83720-0010

Facsimile: 208-327-7485

U.S. Mail

Hand Delivery

Facsimile

Federal Express

DISTRICT COURT

SEVENTH JUDICIAL DISTRICT
BINGHAM COUNTY: ID A F

2012 MAY 17 AM 11: 28
CASE# CR 85-4110
SARA STAUB CLERK

BY DEPUTY

**DORIGINAL** 

IN THE DISTRICT COURT OF THE SEVENTH JUDICIAL DISTRICT OF THE STATE OF IDAHO, IN AND FOR THE COUNTY OF BINGHAM

STATE OF IDAHO	) CASE NO.	CR-1985-4110
Plaintiff,	)	
vs.	) DEATH W	ARRANT
RICHARD A. LEAVITT,	)	
Defendant.	)	
	)	

TO: Brent Reinke, Director of the Idaho Department of Correction, and Randy Blades, Warden, Idaho Maximum Security Institution:

WHEREAS, the above-named Defendant, on the 25<sup>th</sup> day of September, 1985, was found guilty by a jury of the crime of First-Degree Murder as charged in the prosecutor's Amended Information; and,

EXHIBIT A

WHEREAS, on the 19<sup>th</sup> day of December, 1985, this Court made and entered its Pronouncement of Sentence, finding that Defendant is guilty of Murder in the First-Degree and imposing the sentence of Death; and,

WHEREAS, on the 8<sup>th</sup> day of January, 1986, this Court made and entered its Judgment of Conviction, finding that Defendant is guilty of Murder in the First-Degree and imposing the sentence of Death; and,

WHEREAS, on the 1<sup>st</sup> day of May, 1987, this Court entered an order denying Defendant's Petition for Post-Conviction Relief; and,

WHEREAS, on the 30<sup>th</sup> day of May 1989, the Idaho Supreme Court issued its opinion upholding the conviction and denial of post-conviction relief stemming from conviction, but reversing the death sentence and remanding for resentencing; and,

WHEREAS, after a resentencing hearing, on the 25<sup>th</sup> day of January, 1990, this Court signed its Memorandum Decision and Findings of the Court in Considering the Death Penalty, finding that Defendant is guilty of Murder in the First-Degree and imposing the sentence of Death, which was filed on the 29<sup>th</sup> day of January, 1990; and,

WHEREAS, on the 15<sup>th</sup> day of March, 1990, this Court signed the Judgment of Conviction and Sentencing Order, finding that Defendant is guilty of Murder in the First-Degree and imposing the sentence of Death, which was filed on the 6<sup>th</sup> day of April, 1990; and,

WHEREAS, on the 27<sup>th</sup> day of November, 1991, the Idaho Supreme Court issued its opinion upholding the death sentence; and,

WHEREAS, this Court has entered orders denying all of Defendant's successive and subsequent petitions for post-conviction and other state collateral relief; and,

WHEREAS, the Idaho Supreme Court has affirmed the denial of Defendant's successive and subsequent petitions for post-conviction and other state collateral relief; and,

WHEREAS, on the 14<sup>th</sup> day of December, 2000, the Honorable B. Lynn Winmill entered Judgment granting Defendant federal habeas relief and ordering the state to initiate new trial proceedings; and,

WHEREAS, on the 14<sup>th</sup> day of June, 2004, the United States Court of Appeals for the Ninth Circuit, reversed the granting of federal habeas relief requiring the initiation of new trial proceedings, but remanded for consideration of Defendant's ineffective assistance of counsel claims arising from his resentencing; and,

WHEREAS, on the 28<sup>th</sup> day of September 2007, the Honorable B. Lynn Winmill entered Judgment granting Defendant federal habeas relief and ordering the state to initiate new sentencing proceedings; and;

WHEREAS, on the 17<sup>th</sup> day of May, 2011, the United States Court of Appeals for the Ninth Circuit reversed the granting of federal habeas relief requiring the initiation of new sentencing proceedings; and,

WHEREAS, on the 14<sup>th</sup> day of May, 2012, the United States Supreme Court denied Defendant's petition for certiorari, and;

WHEREAS, on the 16<sup>th</sup> day of May, 2012, the United States Court of Appeals for the Ninth Circuit issued its Mandate, which automatically lifted any stay imposed by Judge B. Lynn Winmill; and,

WHEREAS, Idaho Code § 19-2715(2) mandates that upon a remittitur or mandate being issued after a sentence of death has been affirmed, the district court shall set a new execution date; and,

WHEREAS, the Court is not aware of the existence of any stay of execution or other legal impediment to execution of the judgment.

DATED this 17 day of \_\_\_\_\_\_, 2012.

DISTRICT JUDGE

## NEVIN, BENJAMIN, MCKAY & BARTLETT LLP

May 25, 2012

The Commission of Pardons and Parole 3125 S. Shoshone Boise, Idaho 83705

The Commission of Pardons and Parole P.O. Box 83720 Statehouse Mail Boise, Idaho 83720-1807

Re:

Richard A. Leavitt

Request for Compliance With Open Meeting Laws

Dear Commission of Pardons and Parole:

Today, Mr. Leavitt has filed his Petition for Commutation. By this letter Mr. Leavitt is requesting that your provide him his state constitutional right under Article IV, section 7<sup>1</sup> to a full hearing in open session. Mr. Leavitt is asking that you follow the procedural rights under Idaho Code § 20-213 and Rule 450.02.a of the Rules of the Commission of Pardons and Parole;<sup>2</sup> that notice of the time and place of all hearings concerning Mr. Leavitt's commutation petition be published in a newspaper of general circulation at least once a week for four weeks prior to the hearing(s).

Said board [of pardons] . . ., shall have power . . . to grant commutations and pardons after conviction and judgment, either absolutely or upon such conditions as they may impose in all cases of offenses against the state except treason or conviction on impeachment. The legislature shall by law prescribe the sessions off said board ind the manner in which application shall be mad, and regulated proceedings thereon, but . . . no commutation or pardon [shall be granted], except by the decision of a majority of said board, after a full hearing in open session, and until previous notice of the time and place off such hearing and the release applied for shall have been given publication in some newspaper off general circulation at least once a week for four weeks. The proceedings and decision of the board shall be reduced to writing and with their reasons for their action . . ., and the dissent of any member who may disagree, signed by him, and filed with all papers used upon the hearing, in the office off the secretary of the state.

<sup>2</sup>Hereafter referred to as IDAPA 50.01.01.

EXHIBIT\_B

<sup>&</sup>lt;sup>1</sup>Article IV section 7 provides in pertinent part:

May 25, 2012 Page 2

It is Mr. Leavitt's position that while the Commission's decision to schedule a commutation hearing may be discretionary,<sup>3</sup> this scheduling decision itself must nevertheless comply with the Idaho Constitution and Idaho's Open Meeting Laws as set forth in Idaho Code §§ 67-2340 to 67-2347. Under Article IV, section 7, "no commutation or pardon [may] be granted, except by the decision of a majority of said board, after a full hearing in open session." Should this Commission deny him a commutation hearing, that act is by its own terms a final decision on his commutation petition. Because, pursuant to Idaho Code § 67-2345(4), "[n]o executive session may be held for the purpose of taking any final action or making any final decision," a decision by the Commission denying a commutation hearing must be reached and rendered in a full hearing in open session which has been properly noticed under Article IV, section 7 and IDAPA 50.01.01, rule 450.02.a.

June 12, 2012 is the execution date summarily chosen by the State in an ex parte proceeding. Given the meritorious bases for Mr. Leavitt's Petition and the legal requirements for a hearing, Mr. Leavitt is hereby requesting the Commission to recommend to the Governor that he stay the execution pursuant to I.C. § 20-240, so that the Commission is able to comply with the Idaho Constitution, IDAPA 50.01.01, Rule 450.02.a., appl. I.C. § 67-2345(4).

Respectfully/submitted by

David Nevin

Attorney for Richard Leavitt

<sup>&</sup>lt;sup>3</sup>See IDAPA 50.01.01, rule 450.02.

<sup>&</sup>lt;sup>4</sup>While Idaho Code section 20-213A provides that all meetings of the commission of pardons and parole be held in accordance with the open meeting law as provided in chapter 23, title 67, Idaho Code, subsection (a) provides that "[d]eliberations and decision concerning the granting or denying of pardons or commutations, [which] may be made in executive session . . ." Mr. Leavitt contends this provision directly contradicts constitutional provision of Article IV section 7, and the procedural rules of IDAPA 50.01.01, rule 450.02.a., and I.C. section 67-2345(4), and that an open meeting is required as demanded above..

Mr. Leavitt's position is supported by the opinion of the Idaho Attorney General Lawrence Wasden. See *Idaho Open Meeting Law Manual*, Office of the Attorney General, November 2011, p. 20 ["It should be noted that the Open Meeting Law establishes circumstances where executive sessions are permissible. In other words, the act authorizes, but does not require, closed meetings. In addition, even though certain enumerated matters may be 'considered' in executive session, it must be emphasized that: "[N]o executive session may be held for the purpose off taking any final action or making any final decision." (Citing I.C. § 67-2345(4) and Attorney General Opinion No. 77-44; Attorney General Opinion No. 81-15.)

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Telephone: (208) 726-1010 Facsimile: (208) 726-1187

## IN THE SUPREME COURT FOR THE STATE OF IDAHO

RICHARD H. LEAVITT,	
Plaintiff, )	BRIEF IN SUPPORT OF PETITION FOR WRIT OF MANDAMUS
vs. )	AND ALTERNATIVE WRIT
OLIVIA CRAVEN, in her official ) capacity as Executive Director of the State	
of Idaho Commission of Pardons and	Supreme Court No
Parole, and MARK FUNAIOLE, JANIE	3
DRESSEN, NORMAN LANGAREK II, MIKE H. MATTHEWS, and BILL	
YOUNG, in their official capacities as	
Commissioners of the State of Idaho	
Commission of Pardons and Parole,	
Defendants.	

Petitioner RICHARD H. LEAVITT, by and through his attorneys of record, hereby submits the following brief in support of his Petition for Writ of Mandamus And Alternative

Writ seeking an order mandating that Respondents OLIVIA CRAVEN, MARK FUNAIOLE,
JANIE DRESSEN, NORMAN LANGAREK II, MIKE H. MATTHEWS and BILL YOUNG
(hereafter "Commission") conduct a full hearing in open session on Mr. Leavitt's commutation
petition; that notice of the time and place of that hearing, including any hearing wherein a final
decision by the Commission is rendered, be published in a newspaper of general circulation at
least once a week for four weeks prior to the hearing(s).

#### PROCEDURAL HISTORY

- 1. On May 17, 2012, the State in an ex parte proceeding obtained a death warrant for Mr. Leavitt setting an execution date of June 12, 2012. A copy of the warrant is attached hereto to the Complaint as Exhibit A.
- 2. On May 25, 2012, Petitioner Richard Leavitt sent a letter to the Commission of Pardons and Parole in conjunction with his Petition for Commutation requesting a full hearing in open session on his commutation petition; that notice of the time and place of all hearings concerning Mr. Leavitt's commutation petition be published in a newspaper of general circulation at least once a week for four weeks prior to the hearing(s); and that the June 12, 2012 execution date be stayed by the Commission so that these rights could be satisfied. A copy of the letter is attached to the Complaint as Exhibit B.
- 3. That on June 5, 2012, in an executive session, and failing to comply with the Idaho Constitution, laws, and administrative rules, denied Mr. Leavitt's commutation petition.
  - 4. The June 12, 2012 execution date has not been stayed and remains in effect.

## STANDARD FOR ISSUANCE OF WRIT

The writ of mandate is an extraordinary remedy requiring extraordinary circumstances.

Idaho Falls Redevelopment Agency v. Countryman, 118 Idaho 43, 43, 794 P.2d 632, 632 (1990). The writ will not issue when an adequate remedy at law or equity exists. Edwards v. Industrial Commission, 130 Idaho 457, 459-60, 943 P.2d 47, 49-50 (1997). If the act sought to be compelled of the public officer is ministerial, the Court must find the party seeking the writ has a clear legal right to have the act performed and the officer has a clear duty to perform the act. Kolp v. Board of Tr. of Butte County Joint Sch. Dist. No. 111, 102 Idaho 320, 323, 629 P.2d 1153, 1156 (1981). If the act is discretionary, mandamus will not lie unless it appears the board acted arbitrarily, unjustly and in abuse of its discretion. Id. To be an abuse of discretion the Board must have "so far departed from the line of [its] duty under the law that it can be said [it] has in fact · neglected or refused to exercise any discretion." Id. at n. 1.

#### LAW AND ARGUMENT

# 1. The Commission Has a Clear Legal Duty to Perform the Act Requested and Petitioner Has a Clear Legal Right to the Act Sought

Under Idaho law, the Commission is required to give advance notice publicizing the time and date of the hearing in a newspaper of general circulation, once a week for four weeks, of any hearing wherein it renders a final decision on a commutation petition. Legal authority for this duty is found in the following bodies of law:

The constitutional authority for Idaho's creation of the Commission of Pardons and Parole arises from Article IV section 7,1 which gives the legislature the authority to create a

<sup>&</sup>lt;sup>1</sup>Article IV section 7 provides in pertinent part:

Said board as may hereafter be created or provided by the legislative enactment shall constitute a board to be know as the board of pardons. Said board, or a majority thereof, shall have power to remit fines and forfeitures, and, only as provided by statute, to grant commutations and pardons after conviction and

board of pardons: "Said board [of pardons] . . ., shall have power . . . to grant commutations and pardons after conviction and judgment, either absolutely or upon such conditions as they may impose in all cases of offenses against the state except treason or conviction on impeachment."

Thus, under Idaho law, the Commission of Pardons and Parole is a "public agency" subject to the Open Meeting laws governing such entities, *see* I.C. § 67-2341(4) [public agency means "any state board, commission, . . . , or other state agency which is created by or pursuant to statute, . . . ."], and "all meetings of a governing body of a public agency shall be open to the public and all persons shall be permitted to attend any meeting . . ., and no decision at a meeting of a governing body of a public agency shall be made by secret ballot." I.C. § 67-2342(1).

The exception of an "executive session at which members of the public are excluded" is allowed, but only for the purposes and only in the manner set forth in § 67-2345, and these exceptions are narrowly construed.<sup>3</sup> I.C. § 67-2345(1). Subsection (g) of 67-2345(1) allows for

judgment, either absolutely or upon such conditions as they may impose in all cases of offenses against the state except treason or conviction on impeachment. The legislature shall by law prescribe the sessions of said board in the manner in which application shall be made, and regulated proceedings thereon, but no fine or forfeiture shall be remitted, and no commutation or pardon granted, except by the decision of a majority of said board, after a full hearing in open session, and until previous notice of the time and place of such hearing and the release applied for shall have been given publication in some newspaper off general circulation at least once a week for four weeks. The proceedings and decision of the board shall be reduced to writing and with their reasons for their action . . ., and the dissent of any member who may disagree, signed by him, and filed with all papers used upon the hearing, in the office off the secretary of the state.

<sup>&</sup>lt;sup>2</sup>The code defines "meeting" as "the convening of a governing body of a public agency to make a decision or to deliberate toward a decision on any matter." I.C. § 67-2341(6).

<sup>&</sup>lt;sup>3</sup>Exceptions to the open meetings law are narrowly construed: "The exceptions to the general policy in favor of open meetings stated in this section shall be narrowly construed. It shall be a violation of this act to change the subject within the executive session to one not

executive sessions "[b]y the commission of pardons and parole, as provided by law." However, "[n]o executive session may be held for the purpose of taking any final action or making any final decision." I.C. 67-2345(4) [emphasis added].

#### A "decision" means

any determination, action, vote or final disposition upon a motion, proposal, resolution, order, ordinance or measure on which a vote of a governing body<sup>4</sup> is required, at any meeting at which a quorum is present, but shall not include those ministerial or administrative actions necessary to carry out a decision previously adopted in a meeting held in compliance with sections 67-2342 through 67-2346, Idaho Code.

#### I.C. 67-2341(1)

While the constitution gave the legislature the authority to create a board of pardons, it limited the legislature's power to determine the processes by which an application for commutation or pardon could be made by stating that "no commutation or pardon [shall be granted], except by the decision of a majority of said board, after a full hearing in open session, and until previous notice of the time and place of such hearing and the release applied for shall have been given publication in some newspaper of general circulation at least once a week for four weeks." Art. IV, § 7.

This limitation on the commission's commutation process is echoed in both the Idaho Code and the commission's own rules:

The Idaho Code states:

identified within the motion to enter the executive session or to any topic for which an executive session is not provided." I.C. 67-2345(3).

<sup>&</sup>lt;sup>4</sup>A "governing body" means "the members of any public agency which consists of two (2) or more members, with the authority to make decisions for or recommendations to a public agency regarding any matter." I.C. §67-2341(5)

The commission shall meet at such times and places as it may prescribe, but not less than quarterly. If applications for pardon or commutation are scheduled to be considered at such *meeting*, notice shall be published in some newspaper of general circulation at Boise, Idaho, at least once a week for four (4) consecutive weeks, immediately prior thereto. Such notices shall list the names of all persons making application for pardon or commutation and a copy of such notice shall immediately, upon the first publication thereof, be mailed to each prosecuting attorney of any county from which any such person was committed to the penitentiary, and provided further that the commission may in its discretion consider but one (1) application for pardon or commutation from any one (1) person in any twelve (12) month period.

I.C. §20-213 [emphasis added.].

And the Rules of the Commission of Pardons and Parole state:

#### 450. COMMUTATION

Commutation is a process whereby clemency may be considered and granted to modify a sentence imposed by the sentencing jurisdiction.

- . . . .
- 02. Hearing. The scheduling of a hearing is at the complete discretion of the Commission; if a commutation hearing is scheduled, the Commission will determine the date of the hearing. (3-23-98)
- a. Notice of a commutation hearing will be published in a newspaper of general circulation at Boise, Idaho at least once a week for four (4) consecutive weeks immediately prior to the hearing. (3-23-98)

IDAPA 50.01.01., Rule 450.02.a.

## 2. The Act Sought is Not Discretionary

While Mr. Leavitt does not dispute that the Commission's "scheduling" of hearings<sup>5</sup> may be discretionary, the decision *not to grant* a hearing as well as the hearing itself must itself

<sup>&</sup>lt;sup>5</sup>A "hearing" is defined by the Commission's rules as "A proceeding in which evidence, including file material, letters, and/or testimony, is considered for use in decision making. (3-23-98)" *IDAPA* 50.01.01, rule 010.17.

comply with the process prescribed by the Idaho Constitution, the Idaho Code and the Commission's own rules. Because the Commission's decision to deny a commutation hearing is a defacto final decision denying the commutation petition,<sup>6</sup> and because, pursuant to Idaho Code section 67-2345(4), "[n]o executive session may be held for the purpose of taking any final action or making any final decision,"<sup>7</sup> a decision by the Commission denying a commutation hearing must be reached and rendered in a full hearing in open session which has been properly noticed under Article IV, section 7 and IDAPA 50.01.01, rule 450.02.a. Under the law set forth above, the act sought to be compelled by this petition for writ of mandamus is ministerial and not discretionary, and the Commission has a clear duty to perform the act. *Kolp v. Board of Tr. of Butte County Joint Sch. Dist. No. 111*, 102 Idaho at 323, 629 P.2d at 1156.

## 3. The Commission Violated Mr. Leavitt's Due Process Right.

By ignoring these mandates, the Commission has violated Mr. Leavitt's right to due

<sup>&</sup>lt;sup>6</sup>"[N]o commutation or pardon [may] be granted, except by the decision of a majority of said board, after a full hearing in open session." Idaho Constitution, Art. IV, § 7.

<sup>&</sup>lt;sup>7</sup>Idaho Code section 20-213A provides that all meetings of the commission of pardons and parole be "held in accordance with the open meeting law as provided in chapter 23, title 67, Idaho Code." Subsection (a) of that section provides that "[d]eliberations and decisions concerning the granting or denying of pardons or commutations may be made in executive session . . ." Mr. Leavitt contends that this provision must be read in the context of the other statutes, Article IV section 7, IDAPA 50.01.01, rule 450.02.a, so that while the Commission has the ability to meet in executive session to consider or deliberate, it must still comply with subsection (g) when denying a petition.

Mr. Leavitt's position is supported by the opinion of the Idaho Attorney General Lawrence Wasden. See *Idaho Open Meeting Law Manual*, Office of the Attorney General, November 2011, p. 20 ["It should be noted that the Open Meeting Law establishes circumstances where executive sessions are permissible. In other words, the act authorizes, but does not require, closed meetings. In addition, even though certain enumerated matters may be 'considered' in executive session, it must be emphasized that: "[N]o executive session may be held for the purpose off taking any final action or making any final decision." (Citing I.C. § 67-2345(4) and Attorney General Opinion No. 77-44; Attorney General Opinion No. 81-15.)

process as guaranteed by the Fourteenth Amendment to the U.S. Constitution. *See, Ohio Adult Parole Auth. v. Woodard*, 523 U.S. 272, 288-290 (1998) (O'Connor, J.).

## 4. No Other Remedy Exists

Mr. Leavitt has exhausted his state court appeal rights and post-conviction remedies and his conviction and sentence of death are final. I.C. § 19-2719. Mr. Leavitt has no other speedy and adequate remedy in the courts of the State of Idaho to challenge the unlawful actions of the Commission. Mr. Leavitt has no other remedy but by way of this writ to compel the Commission to perform the duties which are clearly required by the laws of Idaho, and which Mr. Leavitt is clearly entitled to have performed on his behalf.

#### **CONCLUSION**

For the foregoing reasons, this Court should issue a writ compelling the Commission to comply with the proper hearing and notice requirements of the Idaho Constitution, Idaho Code §§ 67-2345, et seq.; 20-213; IDAPA 50.01.01, and rule 450.02.a., and issue a stay of execution until the Commission acts according to these provisions.

Dated this 6th day of June, 2012.

David Z. Nevin

Andrew Parnes

Attorney for Richard A. Leavitt

## **CERTIFICATE OF SERVICE**

I HEREBY CERTIFY that on the  $6^{th}$  day of June, 2012, I served the foregoing document on:

Mark Kubinski Krista Howard Deputy Attorneys General Department of Corrections Statehouse Mail PO Box 83720 Boise ID 83720-0010 Facsimile: 208-327-7485

U.S. Mail
Hand Delivery
Facsimile
Federal Express

David Z. Nevin